

**The Parish of
Charlton Neighbourhood Plan 2019 - 2029
Consultation Statement**

Published by the Charlton Neighbourhood Plan Steering Group
on behalf of Charlton Parish Council under the Neighbourhood
Planning (General) Regulations 2012

January 2020

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1 Introduction

This Consultation Statement has been prepared to fulfil the legal obligations of the Neighbourhood Planning Regulations 2012. Section 15(2) Part 5 of the Regulations sets out what a Consultation Statement should contain. It:

- a) contains details of the persons and bodies who were consulted about the proposed Neighbourhood Plan;
- b) explains how they were consulted;
- c) summarises the main issues and concerns raised by the persons consulted;
- d) describes how these issues and concerns have been considered and, where relevant, addressed in the proposed Neighbourhood Plan.

This statement is submitted under Regulation 15 to support the draft Charlton Neighbourhood Plan (CNP).

2 Aims and approach

The aims of the CNP consultation process were:

- a) To involve as many of the community as possible throughout all consultation stages of Plan in order that the Plan was informed by the views of local people and other stakeholders from the start of the Neighbourhood Planning process.
- b) To ensure that community consultation events took place at critical points in the process where decisions needed to be taken.
- c) To engage with as wide a range of people as possible, using a variety of approaches and communication and consultation techniques.
- d) To capture all comments and correspondence and record how consultation shaped the policies that emerged, and then ensure that results of consultation were made available to all via the website. Appendices 1-3 provide the comments and questions gathered through a number of channels, the Steering Group's responses and any changes made to the draft Plan.

3 Background to the Plan

The decision to proceed with the Neighbourhood Plan was made by the Parish Council in 2014. A chief concern was to ensure that local planning policies were sufficiently robust and specific to protect the character of the parish, and especially the character of the settlement, at a time when the trend towards relaxation of planning restrictions was gathering pace. For this reason, the Neighbourhood Plan is designed to complement and refine as appropriate the policies of the Test Valley Local Plan 2011.

A Neighbourhood Plan Steering Group was formed by the Parish Council, comprising parish councilors and members of the local community with delegated authority to make day-to-day decisions on the

Neighbourhood Plan. However, as a qualifying body, the Parish Council itself approved the publication of the Pre-Submission Neighbourhood Plan in September 2019 and the Submission version of the Neighbourhood Plan.

4 Consultees

A range of stakeholders were consulted throughout the preparation of CHP, and a list of these are contained in Appendix 1.

5 Consultation process

The Pre-submission Consultation, to which this report relates, was preceded by a consultation on the CHP Vision and Objectives, generated from the earlier consultations and surveys, to determine that these accurately corresponded to the community's wishes.

To expand on this, at each stage of the CNP process, the steering group, on behalf of the Parish Council, has sought to go beyond the minimum requirements for community consultation required by law. This has included an initial 'scoping' survey followed by targeted surveys to better understand the feedback received, before using it in formulating the draft vision and objectives that were the stepping-stone to the CNP policies. Each survey was widely publicised by a combination of flyer drops, public notices, social media, public and one-to-one meetings to ensure that the feedback received was as representative of the wider community as possible.

A summary of surveys and consultations are contained in Appendix 2.

6 Summary of main issues and concerns

The feedback from these surveys and consultations indicated the following to be key concerns within the community:

- a. The need to protect and complement the Parish's rural nature and key views.
- b. A desire that any new housing development should be small (around 50 dwellings) and sited such that it does not detract from the above.
- c. Any additional housing should be focused on first time buyers and allow downsizing opportunities for residents.
- d. The need to maintain and enhance Parish amenities. In 2015 only 51% of residents wanted a Village hall. In the 2018 survey more than 80% of residents supported the need for Charlton to have a stand-alone community hall.
- e. The volume and speed of traffic was a key concern and residents wanted more physical traffic calming measures to be introduced.
- f. Residents appreciated and supported the existing local businesses. There was no appetite for any expansion although new small businesses and working from home opportunities would be encouraged.

These issues and concerns have been considered and addressed in Appendix 3.

7 Conclusions

The CHP has been positively prepared using feedback from residents and other stakeholders.

8 Appendices

Appendix 1 Consultees

The following businesses were consulted:

Britax Ltd (large employer on very edge of parish boundary and part of Portway Industrial Estate).

Charlies Lake

Foxcotte Vets

Homewood residential home

I Can

Tesco

Premier Food outlet

Pure Cremations

Royal Oak Public House

Salto Gym

As all sole traders are 'home based' they were canvassed via the residential mail-drop and by Email where the address had been provided. Similarly, where responses were received unless these were business specific [and none were], the response was treated as if from the resident i.e. they have not been reproduced in this document, are available in redacted form upon request.

List of Statutory Consultees:

Organisation	Consulted?	If no, reason why
Abbots Ann Parish Council	Y	
Ampfield Parish Council	Y	
Ampport Parish Council	Y	
Andover Town Council	Y	
Appleshaw Parish Council	Y	
Ashley Parish Council	Y	
Ashmansworth Parish Council	Y	
Awbridge Parish Council	Y	
Barton Stacey Parish Council	Y	
Basingstoke and Deane Borough Council	Y	
Bossington Parish Council	Y	
Braishfield Parish Council	Y	
British Gas	Y	

Broughton Parish Council	Y	email returned
BT	Y	
Bullington Parish Council	Y	
Charlton Parish Council	Y	
Chilbolton Parish Council	Y	
Chilworth Parish Council	Y	
Cholderton & District Water Company	Y	
Cholderton Parish Meeting	Y	
Campaign to Protect Rural England	Y	
East Dean Parish Council	Y	
East Hampshire District Council	Y	
East Tytherley Parish Council	Y	Email returned
Eastleigh Borough Council	Y	
Enham Alamein Parish Council	Y	
Environment Agency (TVBC area)	Y	
Facombe Parish Meeting	Y	Email returned
Fareham Borough Council	Y	
Fyfield Parish Council	Y	
Gosport Borough Council	Y	
Goodworth Clatford Parish Council	Y	
Grateley Parish Council	Y	
Houghton Parish Council	Y	
Hurstbourne Tarrant Parish Council	Y	
Hampshire County Council	Y	
Hampshire County Council - Enquiries	Y	
Hampshire County Council Economy, Transport and the Environment	Y	
Hampshire County Council Estates Practice	Y	
Hampshire County Council Highways	Y	
Hampshire County Council Property Services	Y	
Hampshire County Council Transport Policy	Y	
HCC Development	Y	
Hampshire Couaty Council Economy, Transport and Environment	Y	
Hampshire Chamber of Commerce	Y	Email returned
Hampshire and Isle of Wight Wildlife Trust	Y	
Hart District Council	Y	
Havant Borough Council	Y	
Highways England (TVBC)	Y	
Historic England (Hampshire)	Y	
Homes England	Y	
Kimpton Parish Council	Y	
Kings Somborne Parish Council	Y	
Leckford Parish Meeting	Y	
Little Somborne Parish Council	Y	
Lockerley Parish Council	Y	

Longparish Parish Council	Y	
Longstock Parish Council	Y	
Ludgershall Parish Council	Y	
Melchet Park & Plaitford Parish Council	Y	
Michelpersh & Timsbury Parish Council	Y	
Monxton Parish Council	Y	
Mottisfont Parish Council	Y	Email returned
National Grid Electricity Transmission	Y	
National Grid	Y	
Natural England	Y	
National Trust	Y	
Nether Wallop Parish Council	Y	
Network Rail	Y	
New Forest District Council	Y	
New Forest National Park Authority	Y	
NHS West Hampshire Clinical Commissioning Group	Y	
North Wessex Downs AONB	Y	
Nursling & Rownhams Parish Council	Y	
O2	Y	
Orange	Y	Email returned
Over Wallop Parish Council	Y	
Penton Grafton Parish Council	Y	
Penton Mewsey Parish Council	Y	
Quarley Parish Council	Y	
Romsey Extra Parish Council	Y	
Romsey Town Council	Y	
Rushmoor Borough Council	Y	
Scottish & Southern Energy	Y	
Bournemouth Water	Y	
Sherfield English Parish Council	Y	
Shipton Bellinger Parish Council	Y	
Smannell Parish Council	Y	
Southampton City Council	Y	
Southern Electric	Y	
Southern Gas Networks	Y	
Southern Water	Y	
Stockbridge Parish Council	Y	
Stockbridge Town Centre Manager	Y	
Tangley Parish Council	Y	
Test Valley Community Services	Y	
Tourism South East	Y	
The Coal Authority	Y	
Three	Y	
Thruxton Parish Council	Y	
Tidcombe & Fosbury Parish Meeting	Y	
Tidworth Town Council	Y	

EE	Y	
Upper Clatford Parish Council	Y	
Valley Park Parish Council	Y	
Vernham Dean Parish Council	Y	
Vodafone	Y	
Virgin	Y	
Wellow Parish Council	Y	
West Berkshire Council	Y	
West Dean Parish Council	Y	
West Tytherley and Frenchmoor Parish Council	Y	
Wherwell Parish Council	Y	
Wiltshire Council	Y	
Winchester City Council	Y	

Note. The Marine Management Organisation (MMO) were not consulted as the location of the parish meant the Plan would have no impact on the marine environment.

TVBC Councillors Chartlon and the Pentons Ward		
Cllr Linda Lashbrook	Y	

Hampshire Councillor Andover South		
Cllr Martin Boiles	Y	

Racial and Ethnic Groups. There are very few parishioners of ethnic minority and no racial or ethnic representative groups. These members of the public were consulted as part of the consultation process and through the various public meetings.

Religious Groups. The only formal religious group is the Church of England. A member of the Parochial Parish Council was also a member of the Neighbourhood Plan Steering Group. The Priest-in-Charge was given a copy of the printed plan and made no comment apart from compliments about the comprehensive document.

Disabled Groups. There are only a small number of parishioners with disabilities and no representative groups. These parishioners were consulted as part of the consultation process and through the various public meetings.

Appendix 2 Consultation Details

Public meeting 1

Launch date:	3 Dec 14
Objective:	To make community aware of the Plan and calling for volunteers to set up a steering group.
Method:	Poster campaign via notice boards and personal engagement by the Parish Council.
Outcome:	Steering Group formed.

Public meeting 2

Dates:	25 Mar 15
Objective:	To make the community aware of, and/or address queries about the Neighbourhood Plan and Process, while obtaining feedback via the initial survey to

gain some insight into the aspirations of the community before embarking on the Plan process.

Method: Poster campaign via notice boards and personal engagement by the Parish Council.

Outcome: Community aware of the direction of travel for the CNP.

Newsletter

Date: Spring 2015

Objective: To explain to a wide audience what the CNP was about and providing an example of the bid for 202 new houses on Foxcotte Lane (subsequently rejected by Planning Authorities but might well reappear if no NP produced).

Summer Fete

Date: 13 Jun 15

Objective: To provide an opportunity for the village to see first-hand initial proposals from the Steering Group and provide feedback enabling a vision and objectives to be developed.

Method: Stall with displays showing area of village and possible development sites.

Outcome: Good feedback (see below)



Charlton Village Neighbourhood Plan

Comments recorded on flip chart:

- Green spaces have been lost – eg Carters Meadow
- Grass verges are used for parking
- Traffic has got worse over the last 5/6 years
- More traffic calming needed – especially Hatherden Road
- Traffic speeding needs to be reduced. 20mph limit in village centre?
- There is a bottleneck by the Church and cars do queue there.
- Dangerous crossings
- Accidents waiting to happen
- Need to involve local politicians, Sir George Young and Councillors Carr and Brooks.

Survey 1

Date: Autumn 15

Objective: To ascertain the views of residents on a range of pertinent topics.

Method: Pilot survey followed by a delivery of 900 surveys to residents. Results collated on a spreadsheet.

Outcome: Housing – 96% said village could absorb 100-250 new houses over 10 years.
Green gap – 84% said preservation of the green gap was very important
Transport – 87% very concerned about heavy traffic using the village roads. 90% very concerned about traffic speed.
Village hall – 51% felt the need for a village hall, 28% did not and 21% had no particular opinion.

See Appendix 4 for full details

Initial Open Space Assessment

Date: Autumn 15

Objective: To ascertain important open spaces within the Parish.

Method: Resident survey

Outcome: This identified key areas for assessment – although it did not follow the methodology set out in the NPPF, the document was used as a starting point to assess all areas that were proposed by residents as being of value.

Public meeting 3

Date: 27 Nov 15

Objective: To put results of survey to residents and to seek consensus on objectives.

Method: Initial presentation of survey results.

Outcome: Steering Group had a good idea of the key concerns of residents.



CHARLTON VILLAGE NEWS

Autumn 2015

FROM YOUR PARISH COUNCIL

The latest and previous newsletters can be found on -
www.charltonvillage.co.uk

The Charlton Neighbourhood Plan

(Public Meeting on 27th November 2015)

Since our Spring Newsletter, work on the Neighbourhood Plan has been moving forward. The main achievement has been to complete our village survey. Questionnaires were distributed to every household in Charlton and over eighty percent were returned completed.

For this we have to thank all of you who were prepared to take the trouble to fill them in and Barry Hodgson's amazing team of volunteers who were absolutely determined to get as many questionnaires back as possible. It was also very satisfying that so many people were prepared not only to tick boxes but to provide additional comments on a variety of issues that they saw as important to the village, either now or in the future. These comments are really helpful in expanding our understanding of what people think and feel – and in pointing up areas where we might need to ask further questions in future.

Jackie Smith did some sterling work on compiling the data from the survey. Many of you will have seen the interim results displayed near the post office counter in Tesco, and they are also to be found on the reverse of this article so you can keep them for reference. If anyone would like to see the complete results at this stage please contact either Barry or Jackie by email and they will let you have a copy.

We have also read through all the comments made on the survey and again a compilation of these (anonymised of course) can be made available by email to anyone who would like to see it. To summarise very broadly, most people have lived in Charlton for a good many years and would like to remain here because they like the village environment and the facilities it offers. What concerns people most is the level of traffic in the village because of the noise and the danger to pedestrians. Of particular concern, as you would expect, is the area near St Thomas's church and the Royal Oak where some find crossing the road daunting and difficult. While there was recognition that the village would need to grow in the future many comments expressed worries about the housing developments already planned and proposed for the village. People are worried about the inevitable increase of traffic, and the struggle that the existing infrastructure may have

in coping with the influx of people and the demand for schools and medical facilities in particular, not to mention the impact on Charlton's identity as a village in a rural setting. The bus service was also the subject of comment from people who see it as inadequate. Suggestions were made for new

facilities that people would like to see in the village (with opinion on the need for a new village/community hall being divided) and various problem areas were identified.

What next? Well, we want as many of you as possible to have a chance to comment on the results and we want your help in deciding how we should use them to develop a Neighbourhood Plan. We have booked the church hall for 7.30 pm on Friday 27

November. We want to set up a number of small discussion groups to focus on key areas, so that everyone can have a say in planning the village future. It will all be very friendly and informal and we hope discussions will be lively! Once we have that input, together with the material from the survey, we should be ready to set about formulating a vision for the village. Test Valley Borough Council have been impressed with the progress we have made so far and are keen to help us progress the work.

We will be posting more details about the meeting on the village notice board and hope to distribute explanatory leaflets to everyone, too. **Please put Friday 27 November in your diaries!**

For further information please contact Councillors Barry Hodgson or Jacqueline Smith (see page 4)

by Pauline Eaton



Traffic in the village—one of your main concerns ...



Neighbourhood Planning

Extract from Charlton Village Monthly Newsletter published to local residents – Autumn 2015

Public meeting 4

- Date: 2 Feb 16
- Objective: To create a vision and objectives statement.
- Method: Poster campaign via notice boards and Parish News as well as personal engagement by Steering Group.
- Outcome: Initial vision and objectives developed through the use of the original 2015 survey results combined with those above.

Newsletters

- Date: Autumn and Winter Newsletters

Objective: To revitalize the Steering Group and seek new recruits.

Public meeting 5

Date: 19 Jan 18

Objective: To provide public with an update on the CNP after a period of dormancy.
Consultant introduced.

Method: Poster campaign via notice boards and personal engagement by Steering Group.

Residents' forum

Date: Jan 18 to date

Objective: To have a forum available to respond quickly with comments on CNP development.

Method: Advertising and personal approaches.

Outcome: A resident's forum of 20 formed. Residents forum were consulted throughout the process and involved in V&O, Character Appraisal, Local Green Spaces, Policy formation and initial draft production

Last minute news...

Resident's Forum

The Parish Council needs people who are willing to be contacted by email to offer views and advice about various Village matters, to provide the views and mood of the village. The Residents' Forum already operates with around 20 members who are mostly consulted about Neighbourhood Plan issues. However, the Parish Council would like to increase Forum membership to around 50 to get a broader input from residents on a range of important (to the village) matters. If you are interested and want more information please contact Clive Ward cllrcward@charltonvillage.org.uk or 07538596345 in the first instance.

Charlton Village Community Day 22 June 19

The CVCD Committee has been hard at work but it now needs a list of willing volunteers to make the ideas a reality. Lists will be going up in all the usual places so please put your names down or send email to cllrcward@charltonvillage.org.uk or phone 07538596344. We need people to help with gathering stuff on Fri 21st, setting up early on 22nd, acting as stewards, running stalls etc etc and of course dismantling from 4pm on 22nd. The committee is hosting a CVCD Briefing on Sat 27 Apr at 10.00am in the Church to let you know what is planned and what helpers we still need. Coffee and biscuits provided!

Example of notice in the Charlton Village Monthly Newsletter published to local residents – this appears each month

Public meeting (open to all)

Date: 7 Sep 18

Objective: To report progress on CNP to date and get views on the key issues and options.

Method: Publicity via residents' forum, posters and personal engagement. Cheese and Wine offered. Meeting given update on plan development and then focus groups covering main topics of housing, transport, leisure, economy.

Outcome: A very good turnout with good engagement at the focus group sessions.

Transport – consensus that the volume and speed of traffic through the village was excessive. Various practical suggestions on remedies.

Economy – consensus that the current level of businesses in the village was appropriate and that there should be no large-scale development. Emphasis should be on smaller development (home working) or supporting business opportunities in Andover.

Housing – consensus that a maximum of 50 new houses over the next 10 years was acceptable. Best site for these was either brown field infill or an extension to the Goch Way development.

Leisure – Consensus was that the current level of leisure amenities was adequate.

Extract from Parish Council Meeting Minutes 18th Sept 2018

12	<p>12.1 Cllrs Mrs Smith and Ward to provide an update on the Neighbourhood Plan public meeting: Cllr Mrs Smith reported a public meeting was held on 7th September with good attendance. Discussion subjects were traffic, community hall and housing. This has allowed valid information to be gathered to contribute to the neighbourhood plan.</p> <p>12.2 Cllr Ward to propose approval of draft documentation</p> <p>RESOLVED: It was agreed to adopt a milestone charter, which documents the intended date of completion for the neighbourhood plan (<i>all agreed</i>).</p>	
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Report on the Housing Table discussions 7th September 2018 for the NPSG - St Thomas' Church Hall.

There were four tables, which were populated without influence on the arrival of residents.

- Most attendees were Charlton Residents with the exception of one table, where two persons identified themselves as residents of Hatherden.
- Table 1 only, were asked to complete a brief questionnaire on housing matters, to determine if opinions on acceptable house build numbers, types of houses and the % of new builds acceptable under the banner of Affordable Homes, Had changed since the last village survey. My opinion is, that no major change of opinion has taken place.
- The analysis of the 12 questionnaires is shown on a separate issued report.
- The number of acceptable new builds was accepted by the majority on each table to be up to 50 homes during the term of the N.P. A very low number suggested Nil builds and also in the 51 / 100 range. No one suggested more than the 100 band.
- Each group were shown a dry wipe map showing the present three SHELAA sites plus a possible site to the north of the new Goch Way development and they were asked if there were any other suggestions for sites.
- The main reaction was to suggest if we had to offer a site, it should be small and the vacant site behind Goch Way development met that criteria.
- The second area generally considered as suitable, was the HCC ex school site between Hatherden Road and Enham Lane.
- It was quite surprising to find minor interest to consider building on the site at Foxcotte Tower, when previous opinion was so hostile.
- The Foxcotte Farm buildings (opposite Foxcotte Tower) were suggested as a possibility site for exclusive Barn Conversions or Courtyard development.
- The type of houses gave no strong opinion. But Semi detached, Bungalows, Affordable and Starter homes took the top requirements.
- Opinion was sought on the need to expect a higher standard of Thermal Efficiency for new builds, was indicated as a high priority.
- Opinion was also sought to suggest the use of Solar Panel Technology should be considered as a new house norm. Reaction was high, with cost proviso.
- Finally, the question of parking spaces on site was raised. Most felt it was essential, but I consider the feeling is only major to those where street parking is a problem.

Residents still expect development to be minimal and is therefore not dissimilar to our previous survey results.

In regard to site assessment and selection expected regarding the selection of suitable sites, residents did not feel as adverse re development on the Goch Way site as with the original survey (which was prior to current construction).

Barry Hodgson, 9/9/18

Business survey

Date: Jan 19

Objective: To ascertain the views of current businesses on options/policies for inclusion in the CNP.

Method: Hand delivered letter to businesses – some one-to-one engagement at the time (see list in Appendix 1).

Outcome: In one to one discussions support to policy of no large-scale business development and for support to home working or expansion of Andover industrial estates. No written responses received.

Public meetings 5 and 6

Date: 18 Feb 19 and 4 Mar 19

Objective: To expose a pre-draft version of the CNP and initial evidence base documents such as the site assessment, local green spaces, viewpoints assessment and character appraisal to engender buy-in and gain feedback.

Method: Two meetings held to capture as many residents as possible. Poster campaign via notice boards/ forums and personal engagement by Steering Group. A draft of the CNP was placed on the village website and hard copies made available.

Outcome: A robust debate with agreement on most areas of the proposed plan.

Survey 2

Date: Spring 2019

Objective: To ascertain resident's views on housing needs.

Method: Use of paper survey and SurveyMonkey

Outcome: About 300 responses giving a very good statistical result. Key results are:

Summary of Survey Questions and responses:

Question: *What do you anticipate your housing need will be in 10+ years?*

Comment: A substantial number of respondents did not anticipate changing house but that depended on their health. More than 50% of respondents are over 60 so retirement living features strongly and 80% are over 45. Respondents below 45 years of age are lower than anticipated. There is some leaning to 3 and 2 bedroom properties looking forward. No requirement for flats, limited 1 bedroom houses.

Question: *Where do you anticipate living in 10 years' time?*

Comment: Strong theme of 'staying put' where possible. Some would wish to move within Charlton if suitable property was available. A significant number of residents were 'not sure' with some indication this depended on how the village developed (or not).

Question. *Should applications for further development come forward in the future, where would you like to see that development built?*

Comment: A significant minority would not want any more houses built but the overwhelming majority supported limited infill or the development of brownfield sites within the village. There was strong resistance to the development of larger sites within the village that were not brownfield.

Comment. The site allocated within the Neighbourhood Plan is not technically brownfield but it has been 'allocated' previously and not yet built on.

Question: *Which household groups do you consider to be a priority for additional housing if any, in future?*

Comment: Highest priority is older people wanting to downsize and first time buyers with affordable housing in second place. There was also support (medium priority) for sheltered housing and shared ownership. Overall older people wanting to downsize has greatest support with first time buyers and affordable housing was also strongly favoured.

Question: *If new homes were built in the parish in future which house types would you consider a priority if any?*

Comment: Strong support for smaller homes as the highest priority. No real preference for type of home but flats not a high priority.

Question: *What are important considerations in the design and layout of housing developments?*

Comment: Strong theme of keeping a village feel with good off-road parking and open spaces. Supports CNP theme of low density, smaller homes. Mix of high quality to allow downsizing and affordable for firsttime buyers.

Charlton Photography Competition

Date: May 2019

Objective: To gain photographs of Charlton landscape, wildlife and plants

Method: Advertising on local forum and within Parish Magazine

Outcome: photos uploaded to an online shared drive, with the best pictures used within various elements of the Character Appraisal and Viewpoints Assessment (with permission)

Charlton Photographic Competition

The Charlton Photographic Competition is a free-to-enter competition aimed at amateur photographers.
Aim: To promote interesting and beautiful photography featuring Charlton landscapes, wildlife and plants.

Categories

Charlton Village
The countryside
Humorous

Age groups

Adult
Under 18s (age 11-17)
Under 11s

Dates

Competition opens at 12 noon on 1 May 2019.
Entries can be either electronic or paper. Paper entries are to be no smaller than A5 approx. The Panel will judge all entries and the top 3 in each category will be displayed at the Charlton Village Community Day on 22 June.

Judging

Entries are to be with the Chair of the Judging Panel by 31 May.
Email: charltonsnaps@gmail.com
Good luck!

Extract from Charlton Village Monthly Newsletter published to local residents – May 2019

Pre-submission draft Consultation

Date: 2nd September 2019

Statutory consultation stage in accordance with Regulation 14 of the Neighbourhood Planning (General) Regulations 2012.

All residents, businesses, local landowners, statutory consultees, non-statutory consultees, clubs, associations and community groups were consulted. The list of Statutory and non-statutory consultees is detailed in Appendix 3.

Statutory consultees were contacted via email, with a list of those provided in Appendix 2.

Below is a reproduction of the pre-submission consultation form that was available to record comments (although this was not the sole means by which to comment and all formats were accepted).

It was published on the internet at <http://www.charltonvillage.org.uk/community/charlton-parish-council-12680/neighbourhood-plan/> alongside the draft Neighbourhood Plan and evidence base documents. . Paper versions of the questionnaire had also been posted through householders' doors with anyone wishing to complete the paper version being able to return this to various steering group members.

The website also included all of the evidence base documents which were also available to comment upon.

NEIGHBOURHOOD PLAN FOR THE PARISH OF CHARLTON 2018–2029

Pre-Submission (Regulation 14) Consultation

Please send to: clerk@charltonvillage.org.uk by 14 Oct

The Parish of Charlton Neighbourhood Plan is moving towards completion but still needs your input. A six-week public consultation begins on 2nd September and ends 14th October 2018 and is for everyone who resides in the Parish to take part to help finalise your Neighbourhood Plan. Individual responses from all Parishioners of voting age are desired. Please duplicate this form if necessary or request additional copies.

The Neighbourhood Plan is being produced by a steering group of community representatives and includes the contributions of those who have attended village meetings and discussions over the last two years alongside the group's own research and investigation. The draft Plan is now ready for a six week formal public consultation (six weeks is required by the regulations).

This questionnaire contains 22 questions and should take no longer than 30 minutes to complete. It is recommended that you read a copy of the Pre-Submission Consultation Draft of the Charlton Parish

Neighbourhood Plan before completing the questionnaire. It may also be useful to have a copy to hand while completing the survey, either an on-screen version or a print copy. The survey questions refer to policy numbers in the draft plan. If you cannot access the on-screen version please visit The Royal Oak, The Village Convenience Store or the Salto Fitness Centre where copies will be available for you to read.

Once the consultation period is closed, Charlton Parish Council and the Steering Group will gather together all the comments received and produce an official consultation statement, listing all the comments and issues raised and will consider them in the light of what has already been produced, then decide how they will be incorporated within the Plan and set out how the plan is to be amended as a result. The revised draft Plan will then have to be returned to Charlton Parish Council for formal acceptance and ratification.

The revised Neighbourhood Plan will then be formally submitted to Test Valley Borough Council, the local planning authority, for comment and then to an independent examiner for comments, during this period the Parish Council will/may need to consider any comments coming back from either TVBC or the independent examiner. After that TVBC will conduct a Village referendum to accept or reject the plan. Once complete, the Charlton Parish Neighbourhood Plan will become a statutory planning document and will be used to guide development across the parish until 2029 along with the Test Valley Borough Council Local Plan.

Charlton Parish Council and the Steering Group thank you for taking the time to contribute your views.

**Please note there is an online version of this questionnaire
available at**

<http://www.charltonvillage.org.uk/community/charlton-parish-council-12680/neighbourhood-plan/>

Because this is a formal consultation, we need your name and address as we have to record all responses. Please insert your Name, postal address and Postcode below:

The questionnaire overleaf has been designed for you to simply Agree or Disagree with the policies mentioned in the plan – please indicate accordingly by marking the box which reflects your view with a tick. ☑

If you disagree with the overall presentation of the Plan or any of the policies or if you wish to make further comment, please do so by filling in the comments form. If necessary, attach additional comments to the form clearly stating which policy number you are commenting on and give your reasons for disagreeing with that section of the Plan.

Please send responses to:
clerk@charltonvillage.org.uk

General:	Agree	Disagree
Does the overall presentation of the Plan meet with your approval?		

Policies:		
CNP1 Settlement Boundary/ Built up Area		
CNP2 Land to the North of Goch Way		
CNP3 Housing Mix		
CNP4 Retirement and Nursing Homes		
CNP5 Landscape Character and setting		
CNP6 Setting of the Local Gap		
CNP7 Important Views		
CNP8 Maintaining and Enhancing Green Spaces and Green Corridors		
CNP9 Public Rights of Way		
CNP10 Biodiversity and Enhancement of The Natural Environment		
CNP11 Charlton Lakes		
CNP12 Local Green Space		
CNP13 Flooding and Drainage		
CNP14 Design		
CNP15 Sustainable Construction		
CNP16 The Historic Environment		
CNP17 Community and Sports facilities – retention and enhancement		
CNP18 Retention of local shops and businesses		
CNP19 Employment		
CNP20 Access and Road Safety		
CNP21 Delivery and Pre-Application engagement on major development proposals		

Policy	Comments
General Presentation	
CNP1	
CNP2	
CNP3	
CNP4	
CNP5	
CNP6	

CNP7	
CNP8	
CNP9	
CNP10	
CNP11	
CNP12	
CNP13	
CNP14	
CNP15	
CNP16	
CNP17	
CNP18	
CNP19	
CNP20	

CNP21	
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Appendix 3 Response to Pre-Submission Consultation

Responses to the pre-submission draft consultation have been reproduced below and condensed into a single table with all names and addresses redacted:

From	Comment	Response from Steering Group
Resident	<p>We are so pleased that the steering group has kindly given time to this important work. The general comments we would make are as follows:</p> <p>- the suggestion of developing Charlton Lakes is a worry - there seems to be a significant contradiction: how can we develop it whilst maintaining it as a nature reserve? We are very worried about the zip wire for example which seems to be driven by a desire to “commercialise” what is already a very busy area at the expense of nature. Parking and traffic along Foxcotte Road in the Summer is already bursting - often with dangerous overspill up on to Mercia Avenue where people park right on the junction. If we want to protect the character of the village, we should not be supporting gimmicks and the commercial development of Charlton Lakes. In fact, in July, an accident on Foxcotte Road prompted the calling of an air ambulance late in to the night and we can often hear speeding along the road and people with trail bikes on the field. We do worry about the increasing anti-social behaviour down at the Lakes in the evenings. Because it is becoming so commercial, it is losing the feel of community responsibility and manners.</p> <p>-supporting small, local business is mentioned and in terms of the environment, a footpath to amenities like ‘Truly Scrumptious’ May be beneficial. It is fair to say that the footpaths around Mercia Avenue and particularly, behind Reculver Way are in a dreadful state. The tarmac is so distorted by tree roots that it can tip a pram. Some of these areas are neglected and one would hope that maintaining areas to promote walking would be part of Village life... it creates a sense of community to see fellow villagers in passing.</p> <p>-there doesn’t seem to be anything in the plan about the architecture and design of any future development? It seems that whenever more houses are built in surrounding villages, they are of a high quality aesthetic whereas in Charlton, we seem to be getting more “off the peg” properties typical of the large estates that are part of Andover. Shouldn’t our plan make reference to the need for new buildings with the architectural and aesthetic integrity that is so characteristic of other villages? Otherwise, we are visually merely a suburb of Andover and we won’t nurture the “soul” of the area which I believe is the intention.</p> <p>These are just our thoughts and perspectives. Once again, we are grateful to those who have given their time towards this important work.</p>	<p>Charlton Lakes is not a designated nature reserve. Development of Charlton Lakeside must be considered and managed sympathetically and the way to do this is by Charlton having a key role in any management plan.</p> <p>The zip wire is not supported by the Parish Council or policies in the Neighbourhood Plan.</p> <p>Management of footpaths is an ongoing issue for the Parish and thank you for raising it.</p>

		BUILT ENVIRONMENT addresses these issues see 8.45 – 8.56
Resident	<p>I have been working through the CNP and arrived at 8.23 and wish to comment.</p> <p>The Anton River does not go through the Parish of Charlton at all. Please do not be confused by TVBC naming the River Anton Way going to Charlton Lakes.</p> <p>If you look up the source of the River Anton in Wikipedia you will find the source to be north of the town of Andover just below King Arthur's Way. From there it flows into Anton Lakes.</p> <p>I think it is relevant to correct 8.23 but others may regard it as unnecessary and so it is over to you to decide.</p> <p>What is very clear is that the production has involved a lot of hard painstaking effort; well done.</p>	<p>Thank you for your support for the NP and clarifying the issue that the 'river' that flows through Charlton being the Anton.</p> <p>It will be corrected</p>
Resident	<p>Well presented, well researched and well-reasoned Neighbourhood Plan, which we wholeheartedly support and endorse.</p> <p>We fully support and endorse this allocation for residential development.</p>	Noted
Resident	<p>I would not like to see the built-up area extended beyond what is proposed in the Draft Plan (CNP1).</p> <p>In the policy text at CNP2 (m) reference could be added to bat and or swift nesting boxes.</p> <p>The informal path between Foxcotte land and Richborough Drive would benefit from being designated a public footpath/ right of way (CNP9).</p> <p>Steps should be considered to enhance the growth of wild flowers on the site of the deserted medieval village to the south of Foxcotte Tower (CNP10 and CNP12).</p> <p>I would favour the 10% figure being substantially increased.</p>	<p>Nesting box requirements will be added to policies. Diagonal footpath across burial ground is already a marked path on OS map.</p> <p>Wildflowers at burial ground site noted.</p> <p>Figures are in line with current recommendations and we need to balance this with viability. It is anticipated that this figure may increase in time and should be reviewed in</p>

		future NP revisions.
Environment Agency	<p>We aim to reduce flood risk, while protecting and enhancing the water environment. We have had to focus our detailed engagement to those areas where the environmental risks are greatest.</p> <p>Based on the environmental constraints within the area, we therefore have no detailed comments to make in relation to your Plan at this stage. However together with Natural England, English Heritage and Forestry Commission we have published joint advice on neighbourhood planning which sets out sources of environmental information and ideas on incorporating the environment into plans. This is available at:</p> <p>http://webarchive.nationalarchives.gov.uk/20140328084622/http://cdn.environment-agency.gov.uk/LIT_6524_7da381.pdf</p> <p>As a general comment policy CNP10 Biodiversity and Enhancement of The Natural Environment could be stronger and more aspirational to achieve biodiversity and environmental net gain across the parish. Green spaces have the ability to be multifunctional, for example safeguarding areas for natural flood management areas helping to mitigate impacts of climate changes whilst providing habitat creation.</p> <p>The NPPF has several policies on biodiversity net gain and environmental net gain. A key one:</p> <ul style="list-style-type: none"> - Para 170 (d) - Planning policies and decisions should contribute to and enhance the natural and local environment by... minimising impacts on and providing net gains for biodiversity, including by establishing coherent ecological networks that are more resilient to current and future pressures. <p>We note that there is no list of the infrastructure requirements in appendix 3. We would encourage you to consider ways CIL could be used to improve and enhance the natural environment in Charlton to help achieve an environmental net gain.</p>	<p>Noted</p> <p>CNP 10 to be strengthened as per recommendations</p> <p>Appendix 3 to be completed for Reg 16. Include wild flower borders and ways to reduce carbon footprint and enhance biodiversity, particularly within designated Green Spaces</p>
Resident	<p>CNP 11 The key point being to promote” quiet recreation” in the area of the lakes Flood risk assessment – the lakes water level has dropped dramatically recently!</p>	Noted
HCC	<p>CNP20 (Access and Road Safety) General The Local Highway Authority recommend that the Neighbourhood Plan should make explicit reference to the Hampshire County Council Local Transport Plan or the Hampshire County Council Walking and Cycling Strategies within this policy and section. CNP20 (Access and Road Safety) The Local Highway Authority recommends that the Neighbourhood Plan states that</p>	Policy and text to be amended as per recommended

	<p>new development proposals should be supported by a Transport Statement / Assessment and Travel Plan to demonstrate that safe access can be provided and that the impact on the development on the local highway network can be mitigated. Any development proposals should look to enhance and or make connections to the extensive rights of way network in / around the village and make provision for the use of sustainable modes of transport for local journeys within the village itself.</p> <p>The Local Highway Authority also recommend that any traffic calming measures proposed in the village will need to be compliant with Hampshire County Council Highways Asset Management Policy as part of the planning process.</p> <p>Community Aspirations (Movement, road safety and parking). The County Council notes the following Objectives:</p> <p>“To retain the bus service as exists”</p> <p>“Improve Off Road Parking”</p> <p>Hampshire County Council is willing to work with residents and bus operators to maintain services through the village, subject to available funding and to continue working with the Parish to ensure appropriate traffic calming is implemented taking into consideration highway polices including engineering standards.</p> <p>Paragraph 8.42 Hampshire County Council as Lead Local Flood Authority (LLFA) has the following series of recommended minor edits that will ensure paragraph 8.42 is more robust, and includes the appropriate references and technical terminology from a flood and water management perspective:</p> <p>The County Council notes the following sentence: ‘To ensure that where local areas are known to flood (through residents’ observations/evidence), but are not recorded on the Environment Agency flood maps...’</p> <p>By way of clarification the LLFA would remind the Parish Council that the Environment Agency flood maps highlight areas at risk, not areas that have flooded in the past.</p> <p>The County Council notes the following sentence: ‘the majority of potential flooding takes place in close proximity’</p> <p>The County Council as LLFA recommend replacing this sentence with the following text for clarity: <u>‘the majority of areas at risk of fluvial flooding are in close proximity...’</u></p> <p>The County Council notes the following sentence: ‘surface water flooding takes place along Hatherden Lane, Enham Lane...’</p> <p>The County Council as LLFA consider that it would be more accurate to replace this text with: <u>‘ Surface water flooding can occur’.</u></p> <p>The County Council as LLFA recommend that the Parish Council number the maps within the Neighbourhood Plan so they can be easily referenced, adding a scale bar and north arrow, and also that both maps use the same scale. Finally, the County Council would recommend that there is consistent use of either the acronym SUDS or SuDS within the CNP13 policy wording.</p>	
Southern Water	<p>Policy CNP2 Land to the North of Goch Way Page 19</p> <p>The Neighbourhood Plan identifies that the above site could provide</p>	

<p>approximately 50 dwellings. Southern Water supports the principle of sustainable design, as set out in part (I) of Policy CNP2, but as the water supplier for Charlton Parish, would ask the Council to also consider including water efficiency measures as part of any sustainability requirement for new development.</p> <p>According to the Environment Agency's Final Classification (2013), Southern Water's water supply area is classified as an area of 'serious water stress'. We would therefore encourage Local Authorities and Parish Councils, through policy provision in Local and Neighbourhood Plans, to consider opting for higher water efficiency standards in new development. This would contribute to the mitigation of climate change through sustainable design as envisaged by the National Planning Policy Framework (NPPF) 2018 Paragraph 146 which states that 'plans should take a proactive approach to mitigating and adapting to climate change, taking into account the long-term implications for [...], water supply...'</p> <p>This would also align with our own 'Target 100' programme to reduce average per capita water consumption to 100 litres per person per day by 2040. For further information see the link below;</p> <p>https://www.southernwater.co.uk/the-news-room/the-media-centre/2019/february/target-100our-bold-new-initiative</p> <p>Proposed amendment Accordingly, we propose the following wording (new text underlined> is added to Policy CNP2, criterion (I):</p> <p>I. Any proposed development should demonstrate how consideration has been given to renewable energy, water efficiency and the impact of climate change with regard to sustainable design (in conjunction with Policy CNP15), including Siting and orientation to optimise passive solar gain and the use of high quality, thermally efficient building materials;</p> <p>CNP15 Sustainable Construction Page 49 Southern Water supports the principle of sustainable design, but as the water supplier for Charlton Parish, would ask the Council to consider water efficiency measures as part of any sustainability requirement for new development.</p> <p>According to the Environment Agency's Final Classification (2013), Southern Water's water supply area is classified as an area of 'serious water stress'. We would therefore encourage Local Authorities and Parish Councils, through policy provision in Local and Neighbourhood Plans, to consider opting for higher water efficiency standards in new development. This would contribute to the mitigation of climate change through sustainable design as envisaged by the National Planning Policy Framework (NPPF) 2018 Paragraph 146 which states that 'plans should take a proactive approach to mitigating and adapting to climate change, taking into account the long-term implications for [...], water supply...'</p> <p>Building Regulations Approved Document G, requirement G2 Water Efficiency part (2)(a) sets a standard requirement of 125 litres per person per day (l/p/d), with an optional requirement in part (2)(b) for 110 l/p/d if required by the local authority. Southern Water believe that the provision of this higher optional standard as a requirement through development plan document policies would ensure greater all round sustainability in new development, in conjunction with other measures such as energy efficiency.</p> <p>Should the Council wish to aim for more ambitious water efficiency measures, Southern Water will also support these, in line with our 'Target 100' programme to</p>	<p>Policy and text to be amended as per recommendations</p>
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	<p>reduce average water consumption to 100 l/p/d by 2040. For further information see the link below;</p> <p>https://www.southernwater.co.uk/the-news-room/the-media-centre/2019/february/target-100our-bold-new-initiative</p> <p>Proposed amendment</p> <p>Accordingly, we propose the following (new text underlined) is added to Policy CNP15:</p> <p>All new developments <u>must meet water efficiency standards of 110 litres per person per day (or lower), and any new developments</u> in excess of 5 new dwellings must secure at least 10% of their total regulated energy from decentralised and renewable or low carbon sources. Where this is not possible, applicants must adequately demonstrate why this is not achievable.</p> <p>Additional policy on the provision of water and wastewater infrastructure Southern Water is the statutory water and wastewater undertaker for Charlton and as such has a statutory duty to serve new development within the parish.</p> <p>Although there are no current plans, over the life of the Neighbourhood Plan, it may be that we will need to provide new or improved infrastructure either to serve new development and/or to meet stricter environmental standards. It is important to have policy provision in the Neighbourhood Plan which seeks to ensure that the necessary infrastructure is in place to meet these requirements.</p> <p>We could find no policies to support the general (ie non site specific) provision of new or improved infrastructure. The NPPF (2018) paragraph 28 establishes that communities should set out detailed policies for specific areas including 'the provision of infrastructure and community facilities at a local level'. Also the National Planning Practice Guidance states that 'Adequate water and wastewater infrastructure is needed to support sustainable development'.</p> <p>Although the Parish Council is not the planning authority in relation to water or wastewater development proposals, support for essential infrastructure is required at all levels of the planning system.</p> <p>Proposed amendment</p> <p>To ensure consistency with the NPPF and facilitate sustainable development, we propose an additional policy as follows:</p> <p><u>New and improved utility infrastructure will be encouraged and supported in order to meet the identified needs of the community subject to other policies in the plan</u></p>	
National Grid	<p>Specific Comments</p> <p>An assessment has been carried out with respect to National Grid's electricity and gas transmission apparatus which includes high voltage electricity assets and high-pressure gas pipelines.</p> <p>National Grid has identified that it has no record of such apparatus within the Neighbourhood Plan area</p> <p>Electricity Distribution</p> <p>The electricity distribution operator in Test Valley Council is SSE Power Distribution. Information regarding the transmission and distribution network can be found at: www.energynetworks.org.uk</p>	All comments noted

	<p>Appendices - National Grid Assets</p> <p>Please find attached in:</p> <ul style="list-style-type: none"> • Appendix 1 provides a map of the National Grid network across the UK. <p>Please remember to consult National Grid on any Neighbourhood Plan Documents or site-specific proposals that could affect our infrastructure. We would be grateful if you could add our details shown below to your consultation database.</p>	
Resident	<p>Provision of swift, bat and owl nesting boxes</p> <p>Grammar and editorial comments</p>	Noted - Policy and text to be amended
Resident	Supports all policies - No comment	Noted
Resident	Reminding NPSG that road/track in front of property has been maintained by residents	Noted
Resident	CNP 19 – perhaps size of business footprint should be regulated as well as number of employees	Noted
Resident	Supports all policies - No comment	Noted
Resident	<p>CNP2 seems rather vague</p> <p>CNP 6 – no gap between Charlton and Andover so difficult to define Charlton as a village not a suburb</p> <p>CNP 12 - check for accuracy</p>	<p>CNP 2 Noted</p> <p>CNP 6 There is a very limited gap but a defined boundary that Charlton Village is very keen to maintain.</p> <p>CNP 12 – noted</p>
Resident	<p>Combine CNP 8 and 12 to avoid duplication.</p> <p>Alternative water supply for Charlton Lake</p> <p>Greater involvement by PC in future plans</p>	<p>There is sufficient difference between the 2 policies and they will not be combined.</p> <p>CNP 11 – not sure this is possible. Better management of lakes with Charlton PC involved may help.</p>
Resident	<p>CNP 2 Does not think Charlton should be allocating land for development</p> <p>CNP 11 query over Charlton stream and management of Charlton Lakes</p> <p>CNP 12 Believes the Village Green should be identified explicitly in the NP</p> <p>A number of queries on LGS Assessment as part of Supporting Evidence Specifically suggests area around and about Charlies Lake should be identified as Green Space.</p>	<p>CNP 2 The NP is a means of identifying development that is suited to Charlton. The Housing Needs</p>

		<p>Assessment (Top Down) and Housing Survey (Bottom Up) conclude there was a requirement for limited further development. CNP 11 – noted CNP 12 - Following earlier development there is no longer a specific Village Green within Charlton. The important elements of Green Space including bits of what was formerly the ‘village green’ have been included in the Local Green Space Assessment and protected.</p> <p>The area around Charlie’s Lake will be added to LGS Assessment and included if appropriate.</p>
Resident	<p>CNP 12 LGS should remain undeveloped regardless of circumstances CNP 19 Extra development for employment not needed as there are plenty of work units available locally; Portway and Basepoint</p>	<p>CNP 12 – the wording will be tightened but may still include an opportunity under specific circumstances (examples will be included for clarity) so that opportunities that do arise can still be considered.</p> <p>CNP 19 – wording was included to support/promote existing or new small businesses,</p>

		home working etc. No intention to develop/expand business footprint.
Resident	CNP 3 risk of proposed development leading to further creep. CNP 9 Path 726 should be mentioned specifically General point about maintenance of the lakes and its feeder CNP 20 Large and heavy lorries are major problem. Need traffic management systems.	CNP 3 Noted CNP 9 Path 726 is one of a number of footpaths. It is accepted that the land owner has in the past not always met his obligations but this should be managed on a case by case basis. CNP 20 – noted
Resident	Agrees the policies with some general observations. Ribbon development must be avoided.	Noted
Resident	CNP 2 concerns about access and egress in the proposed new development CNP 11 No new properties above 2 stories high	CNP 2 Noted CNP 11 Noted
Resident	CNP 1 no new development CNP 3 does not support first time buyer houses/flats CNP 17 No need for community hall – church hall is sufficient	CNP 1 – The Housing Needs Assessment (Top Down) and Housing Survey (Bottom Up) conclude there was a requirement for limited further development. CNP 3 – Noted CNP 17 – Village surveys endorse requirement for a Village Hall. Requirement capture will assess need in due course and any building will be conducted in close cooperation with the Church.

Appendix 4 – Results of Combined Parish Survey