

TEST VALLEY BOROUGH REVISED LOCAL PLAN DPD 2011-2029 (ADOPTED 27 JANUARY 2016) SECOND FIVE YEAR REVIEW (JANUARY 2026)¹

PAS LOCAL PLAN ROUTE MAPPER TOOLKIT PART 1: LOCAL PLAN REVIEW ASSESSMENT

Why you should use this part of the toolkit

The following matrix will assist you in undertaking a review of policies within your plan to assess whether they need updating.

The matrix is intended to supplement the [National Planning Policy Framework](#) (NPPF) (paragraph 32 in particular) and the associated [National Planning Practice Guidance](#) on the review of policies within the plan. Completing the matrix will help you understand which policies may be out of date for the purposes of decision making or where circumstances may have changed and whether or not the policy / policies in the plan continue to be effective in addressing the specific local issues that are identified the plan. This in turn will then help you to focus on whether and to what extent, an update of your policies is required. We would recommend that you undertake this assessment even if your adopted local plan already contains a trigger for review which has already resulted in you knowing that it needs to be updated. This is because there may be other policies within the plan which should be, or would benefit from, being updated.

This part of the toolkit deals only with local plan review. Part 2 of the toolkit sets out the content requirements for a local plan as set out in the NPPF. Part 3 of the toolkit outlines the process requirements for plan preparation set out in legislation and the NPPF. Soundness and Plan Quality issues are dealt with in Part 4 of the toolkit.

How to use this part of the toolkit

Before using this assessment tool it is important that you first consider your existing plan against the key requirements for the content of local plans which are included in the [Planning and Compulsory Purchase Act 2004 \(as amended\)](#); [The Town and Country Planning \(Local Planning\) \(England\) Regulations 2012 \(as amended\)](#) and the most up to date [NPPF](#), [PPG](#), Written Ministerial Statements and the [National Model Design Code](#). To help you with this **Part 2 of the toolkit** provides a checklist which sets out the principal requirements for the content

¹ Regulation 10A The Town and Country Planning (Local Planning) (England) Regulation 2012 (as amended)

and form of local plans against the relevant paragraphs of the [NPPF](#). Completing **Part 2 of the toolkit** will help you determine the extent to which your current plan does or does not accord with relevant key requirements in national policy. This will assist you in completing question 1 in the assessment matrix provided below, and in deciding whether or not you need to update policies in your plan, and to what extent.

To use the matrix, consider each of the statements listed in the “requirements to consider” column against the content of your current plan. You will need to take into consideration policies in all development plan documents that make up your development plan, including any ‘made’ neighbourhood plans and/ or any adopted or emerging Strategic Development Strategy. For each statement decide whether you:

- Disagree (on the basis that your plan does not meet the requirement at all);
- Agree (on the basis that you are confident that your current plan will meet the requirement)

Some prompts are included to help you think through the issues and support your assessment. You may wish to add to these reflecting on your own context.

Complete all sections of the matrix as objectively and fully as possible. Provide justification for your conclusions with reference to relevant sources of evidence where appropriate. You will need an up to date Authority Monitoring Report, your latest Housing Delivery Test results, 5 year housing land supply position, any local design guides or codes and the latest standard methodology housing needs information. You may also need to rely on or update other sources of evidence but take a proportionate approach to this. It should be noted that any decision not to update any policies in your local plan will need to be clearly evidenced and justified.

How to use the results of this part of the toolkit

The completed assessment can also be used as the basis for, or as evidence to support, any formal decision of the council in accordance with its constitution or in the case of, for example, Joint Planning Committees, the relevant Terms of Reference in relation to the approach to formal decision-making, as to why an update to the local plan is or is not being pursued. This accords with national guidance and supports the principle of openness and transparency of decision making by public bodies.

	Matters to consider	Agree / Disagree	Extent to which the local plan meets this requirement
A	PLAN REVIEW FACTORS		
A1.	<p>The plan policies still reflect current national planning policy requirements.</p> <p>PROMPT: As set out above in the introductory text, in providing your answer to this statement consider if the policies in your plan still meet the ‘content’ requirements of the current NPPF, PPG, Written Ministerial Statements and the National Model Design Code (completing Part 2 of the toolkit will help you determine the extent to which the policies in your plan accord with relevant key requirements in national policy).</p>	Agree	<p>Reason (with reference to plan policies, sections and relevant evidence):</p> <p>The adopted Local Plan was examined and found sound under the NPPF 2012. https://www.testvalley.gov.uk/assets/attach/2451/Test-Valley-RLP-Inspector-s-Report.pdf https://www.testvalley.gov.uk/assets/attach/2452/Appendix-to-Test-Valley-RLP-Inspector-s-Report.pdf https://www.testvalley.gov.uk/planning-services/planningpolicy/local-development-framework/dpd</p> <p>The PAS Toolkit Part 2: Local Plan Form and Context Checklist to assess it against the plan making requirements of NPPF 2024 has been completed for this second five year review of the adopted Local Plan.</p> <p>The previous first five year review (January 2021) of the adopted Local Plan used the PAS Toolkit Part 2: Local Plan Form and Context Checklist to assess it against the plan making requirements of NPPF 2019. https://www.testvalley.gov.uk/assets/attach/12862/TVBC-Jan-2021-PAS-TOOLKIT-PART-2-LOCAL-PLAN-CONTENT.pdf</p> <p>Some NPPF 2024 requirements necessitate new or additional policy, or revision of current policy approach being considered to address this or which will be taken into account in preparing the</p>

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			<p>draft Local Plan, or which could alternatively be addressed through Supplementary Planning Documents (SPD, or other additional guidance. However, these are not considered to mean that the adopted Local Plan is out of date or unsound.</p> <p>The Regulation 18 Stage 2 draft Local Plan 2024 contains new policies and revisions of current policy approach based upon NPPF 2019. Such policy changes will continue to be considered in progressing with the preparation of the draft Local Plan, including to take account of NPPF 2024.</p>
A2.	<p>There has not been a <u>significant</u> change in local housing need numbers from that specified in your plan (accepting there will be some degree of flux).</p> <p>PROMPT: Look at whether your local housing need figure, using the standard methodology, has gone up significantly (with the measure of significance based on a comparison with the housing requirement set out in your adopted local plan).</p> <p>Consider whether your local housing need figure has gone down significantly (with the measure of significance based on a comparison with the housing requirement set out in your adopted local plan).</p> <p>You will need to consider if there is robust evidence to demonstrate that your current housing requirement is deliverable in terms of market capacity or if it supports, for</p>	Disagree	<p>Reason (with reference to plan policies, sections and relevant evidence sources):</p> <p>Policy COM1 Housing Provision 2011-2029 of the adopted Local Plan sets out the housing requirement at a minimum of 10,584 homes (588 homes per year), which is sub-divided between two different Housing Market Areas: Northern Test Valley and Southern Test Valley to give a split housing requirement, each with a Housing Trajectory.</p> <p>The Government’s standard method for calculating local housing need and the NPPF were revised in December 2024. The Draft Local Plan is proposing to meet its full housing requirement over the plan period, using the revised standard method. The Revised Regulation 18 draft stage consultation (summer 2025) was on how the Council is seeking to meet this significant increase in housing numbers to now be planned for, to 934 homes per year (a 78% increase on the previous 524 homes per year figure), or a</p>

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	<p>example, growth ambitions linked to economic development or infrastructure investment, strategies such as Housing Deals, or formal agreements to meet unmet need from neighbouring authority areas.</p>		<p>minimum of 15,878 homes over the plan period 2025-2042 Borough-wide (Policy SS3 Housing Requirement). This includes a number of additional proposed site allocations for residential development, to make provision to meet the increased housing requirement. At Regulation 18 Stage 2 draft stage consultation (spring 2024) 550 homes per year was being planned for.</p> <p>The latest standard method figure using the latest 2024 five-year average Affordability Ratio of 10.20 (March 2025) is 933 homes per year.</p> <p>The adopted Local Plan housing requirement has been deliverable, and the increased level of the delivery under the revised standard method of 933 homes per year, has been delivered in 2015/16 and 2019/20, and delivery was close to it in 2020/21 and 2021/22, although delivery has reduced in recent years.</p>
A3.	<p>You have a 5-year supply of housing land</p> <p>PROMPT: Review your 5-year housing land supply in accordance with national guidance including planning practice guidance and the Housing Delivery Test measurement rule book</p>	Disagree	<p>Reason (with reference to plan policies, sections and relevant evidence sources):</p> <p>The latest Five Year Housing Land Supply (HLS) position as at 1 April 2025 (published January 2026 with the Housing Implementation Strategy 2025) is 2.54 years (measured against a target of 5.00 years) with a 5% buffer. This reflects the revised standard method now being used for the calculation of HLS increasing to 934 homes per year.</p> <p>https://www.testvalley.gov.uk/assets/attach/24963/Housing-Implementation-Strategy-2025.pdf</p>

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			<p>https://www.testvalley.gov.uk/planning-services/planning/guidance/housing-land-supply</p> <p>The lack of a HLS (NPPF 2024, Footnote 8) means that the Presumption in Favour of Sustainable Development (PfSD) is triggered when determining planning applications for a net increase in homes in line with NPPF 2024 paragraph 11. There is now a presumption in favour of development in principle (NPPF 2024 paragraph 11d) for decision taking unless the presence of protected areas or assets of particular importance (for example landscape, heritage, nature conservation, local green space and areas at risk of flooding) provides a strong reason for refusal; or adverse impacts would significantly and demonstrably outweigh the benefits assessed against the NPPF having particular regard to sustainable locations, making effective use of land, securing well-designed place and providing affordable homes.</p> <p>Prior to this revision to the standard method in December 2024 (reflected from the HLS position as at 1 April 2024, published January 2025 onwards) the figure of 588 homes per year (Policy COM1 Housing Provision 2011-2029 of the adopted Local Plan), with a split housing requirement between Northern Test Valley and Southern Test Valley, was used for the calculation of HLS.</p> <p>The latest published (December 2024) Housing Delivery Test (HDT) 2023 Measurement result was 144%. This means there are no consequences for HLS calculation.</p> <p>https://www.gov.uk/government/publications/housing-delivery-test-2023-measurement</p>

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A4.	<p>You are meeting housing delivery targets</p> <p>PROMPT: Use the results of your most recent Housing Delivery Test, and if possible, try and forecast the outcome of future Housing Delivery Test findings. Consider whether these have/are likely to trigger the requirement for the development of an action plan or trigger the presumption in favour of sustainable development. Consider the reasons for this and whether you need to review the site allocations that your plan is reliant upon. In doing so you need to make a judgement as to whether updating your local plan will support delivery or whether there are other actions needed which are not dependent on changes to the local plan.</p>	Agree	<p>The latest published (December 2024) Housing Delivery Test (HDT) 2023 Measurement result was 144%. This means there are no consequences. https://www.gov.uk/government/publications/housing-delivery-test-2023-measurement</p> <p>The results of the 2024 and 2025 HDT Measurements are awaited. These are expected to lead to a reduction in the percentage figure and may have consequences, due to an increase in the housing figure to be delivered, following the revised standard method for calculating local housing need (December 2024), together with a decline in housing completions in recent years. If future HDT Measurement results result in consequences (need for an Action Plan, additional Buffer on HLS, or the Presumption in Favour of Sustainable Development (PfSD) being triggered) the Council will consider what further measures need to be taken under these provisions to support delivery. [Note: PfSD already applies due to separate consequence of lack of a HLS].</p> <p>Revised Regulation 18 draft Local Plan stage consultation (summer 2025) on how the Council is seeking to meet this significant increase in housing numbers to now be planned for. This includes a number of additional proposed site allocations for residential development, to make provision to meet the increased housing requirement.</p>

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			<p>Progress with preparation of the draft Local Plan including additional proposed site allocations for residential development; together with the lack of a HLS (NPPF 2024, Footnote 8) triggering the PfSD means that planning permissions are being granted in light of NPPF paragraph 11d applying to decision taking, should support delivery and lead to a future increase in housing delivery numbers.</p> <p>The adopted Local Plan contains a contingency mechanism (paragraphs 5.101-5.103) to apply if there is a lack of housing delivery.</p>
A5.	<p>Your plan policies are on track to deliver other plan objectives including any (i) affordable housing targets; and (ii) commercial floorspace/jobs targets over the remaining plan period.</p> <p>PROMPT: Use (or update) your Authority Monitoring Report to assess delivery.</p>	Agree	<p>Development delivery is monitored annually through the Council's Authority Monitoring Reports (AMR). This includes delivery against adopted Local Plan requirements and policies and other adopted Local Plan and Corporate targets and objectives.</p> <p>Affordable housing delivery has been below the annual corporate target of 200 homes per year in recent years (2022/23-2024/25), which mirrors the similar fall in market housing and total housing completions overall. This reflects that the adopted Local Plan housing allocations already mostly having now been built out, and our draft Local Plan is currently in preparation. This also reflects wider national trends on housing delivery. Prior to 2022/23 affordable delivery consistency exceeded the 200 homes target thus overall over the plan period to date, this has still been exceeded on average.</p>

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			<p>The amount of employment floorspace delivery fluctuates in part due the ‘lumpiness’ of single large scale development when completed in a particular year have significant impact on annual figures, but has remained strong and risen significantly in 2023/24 and 2024/25.</p> <p>Authority Monitoring Report (AMR) 2024/25 (January 2026) https://www.testvalley.gov.uk/assets/attach/24973/Test-Valley-Borough-Council-Authority-Monitoring-Report-2024-25.pdf https://www.testvalley.gov.uk/planning-services/planningpolicy/amr</p>
A6.	<p>There have been no significant changes in economic conditions which could challenge the delivery of the Plan, including the policy requirements within it.</p> <p>PROMPT: A key employer has shut down or relocated out of the area.</p> <p>Unforeseen events (for example global economic shock) are impacting upon the delivery of the plan.</p> <p>Up-to-date evidence suggests that jobs growth is likely to be significantly more or less than is currently being planned for.</p> <p>Consider if there is any evidence suggesting that large employment allocations will no longer be required or are no longer likely to be delivered.</p>	Disagree	<p>Reason (with reference to plan policies, sections and relevant evidence sources):</p> <p>Policy COM1 Housing Provision 2011-2029 of the adopted Local Plan sets out the housing requirement, which was set in light of an aim to ensure a sufficient local labour supply of working age to provide for the forecast employment growth and for the balance of net out commuting to be maintained. The employment allocations ion the adopted Local Plan were not reduced in light of the 2009 financial crash in order to provide for a range and choice of site for both the growth of local businesses and opportunities for inward investment.</p> <p>Prior to 2020 and the impact of the Covid 19 pandemic the local economy remained healthy with strong and robust economic and employment growth. It was also subsequently further impacted</p>

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	<p>You will need to consider whether such events impact on assumptions in your adopted local plan which have led to a higher housing requirement than your local housing need assessment indicates.</p> <p>Consider what the consequences could be for your local plan objectives such as the balance of in and out commuting and the resultant impact on proposed transport infrastructure provision (both capacity and viability), air quality or climate change considerations.</p>		<p>by the inflationary shock and subsequent cost of living crisis following the Russian invasion of Ukraine in 2022.</p> <p>At Regulation 18 Stage 2 draft stage consultation (spring 2024) 550 homes per year was being planned for and the evidence base on employment needs reflected this. This includes a number of additional proposed site allocations for employment development, to make provision to meet requirements over the plan period.</p> <p>The evidence base for the draft Local Plan, (including on future employment needs), is being updated to take to take account of the impact on the increase in housing numbers now being planned for. With regard to employment need this concerns the impact on the future population of working age and labour supply, together with updating the position on supply, impact of recent economic and jobs growth, forecasts for future economic and jobs growth, and the changes to employment policy in NPPF 2024.</p>

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A7.	<p>There have been no significant changes affecting viability of planned development.</p> <p>PROMPT: You may wish to look at the Building Cost Information Service (BCIS) All-in Tender Price Index, used for the indexation of Community Infrastructure Levy (CIL), or other relevant indices to get a sense of market changes.</p> <p>Consider evidence from recent planning decisions and appeal decisions to determine whether planning policy requirements, including affordable housing, are generally deliverable.</p> <p>Ongoing consultation and engagement with the development industry may highlight any significant challenges to delivery arising from changes in the economic climate.</p>	Agree	<p>Reason (with reference to plan policies, sections and relevant evidence sources):</p> <p>The Council’s Community Infrastructure Levy (CIL) was adopted in January 2016, alongside the adopted Local Plan, and implemented in August 2016. https://www.testvalley.gov.uk/planning-services/planning/cil The CIL Charging Rates are subject to indexation annually in line with the All in Tender price index.</p> <p>There is no local evidence that CIL, affordable housing or other policy requirements are generally an impediment to development viability act as a deterrent to planning applications being submitted. Where there are exceptional site specific circumstances, limiting the viability to achieve all policy requirements, then the Council will negotiate, based upon the assessment of specific viability evidence.</p> <p>Viability evidence and CIL are currently to be reviewed as part of the draft Local Plan process, this will take account of recent new and revised policy and technical requirements which now apply, plus updated values and costs.</p> <p>Infrastructure Delivery Plan (IDP) was prepared for Revised Regulation 18 consultation (summer 2025) and is a live document: https://www.testvalley.gov.uk/assets/attach/24471/11.-Infrastructure-Delivery-Plan-Revised-Regulation-18.pdf</p>

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			<p>Local Plan Viability Assessment and CIL Review was prepared for Regulation 18 Stage 2 consultation (summer 2024)</p> <p>https://www.testvalley.gov.uk/assets/attach/19880/Test-Valley-Local-Plan-Viability-final-090124.pdf</p>
<p>A8.</p>	<p>Key site allocations are delivering, or on course to deliver, in accordance the local plan policies meaning that the delivery of the spatial strategy is not at risk.</p> <p>PROMPT:</p> <p>Identify which sites are central to the delivery of your spatial strategy. Consider if there is evidence to suggest that lack of progress on these sites (individually or collectively) may prejudice the delivery of housing numbers, key infrastructure or other spatial priorities. Sites may be deemed to be key by virtue of their scale, location or type in addition to the role that may have in delivering any associated infrastructure.</p>	<p>Agree</p>	<p>Reason (with reference to plan policies, sections and relevant evidence sources):</p> <p>The adopted Local Plan includes a number of strategic allocations for residential development:</p> <ul style="list-style-type: none"> • Policy COM3 Whitenap, Romsey 1,300 homes – Not yet started. Assumed capacity has been reduced, due to updated site constraints. Revised capacity in current planning application (22/01213/OUTS) of 920 homes. • Policy COM4 Hoe Lane, North Baddesley 300 homes – Under construction. 233 homes remaining to be completed as at 1 April 2025 (67 completed so far) • Policy COM5 Park Farm, Stoneham 50 homes - Completed

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			<ul style="list-style-type: none"> • Policy COM6 Picket Piece, Andover 400 homes – Under construction 107 homes remaining to be completed as at 1 April 2025 (292 completed so far) • Policy COM6A Picket Twenty Extension, Andover 400homes – Completed delivered 520 homes <p>Progress with Policy COM3 Whitenap, Romsey and to a lesser extent Policy COM4 Hoe Lane, North Baddesley has been slower than originally anticipated, but Whitenap is making progress towards determination of the outline planning application, and Hoe Lane is now under construction.</p> <p>Housing Implementation Strategy 2025 (January 2026) https://www.testvalley.gov.uk/assets/attach/24963/Housing-Implementation-Strategy-2025.pdf</p> <p>Authority Monitoring Report (AMR) 2024/25 (January 2026) https://www.testvalley.gov.uk/assets/attach/24973/Test-Valley-Borough-Council-Authority-Monitoring-Report-2024-25.pdf https://www.testvalley.gov.uk/planning-services/planningpolicy/amr</p>
A9.	<p>There have been no significant changes to the local environmental or heritage context which have implications for the local plan approach or policies.</p> <p>PROMPT: You may wish to review the indicators or monitoring associated with your Sustainability Appraisal (SA) / Strategic</p>	Disagree	<p>Reason (with reference to plan policies, sections and relevant evidence sources):</p> <p>Nutrient Neutrality (NN) affecting residential development and overnight accommodation and major tourist facilities arose from advice from Natural England (NE) in spring 2019. Compensatory</p>

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	<p>Environmental Assessment (SEA) / Habitats Regulations Assessment (HRA).</p> <p>Identify if there have been any changes in Flood Risk Zones, including as a result of assessing the effects of climate change.</p> <p>Consider whether there have been any changes in air quality which has resulted in the designation of an Air Quality Management Area(s) or which could result in a likely significant effect on a European designated site which could impact on the ability to deliver housing or employment allocations.</p> <p>Consider whether there have been any changes to Zones of Influence / Impact Risk Zones for European sites and Sites of Special Scientific Interest or new issues in relation to, for example, water quality.</p> <p>Consider whether there have been any new environmental or heritage designations which could impact on the delivery of housing or employment / jobs requirements / targets.</p> <p>Consider if your area is covered by advice from Natural England on nutrient neutrality and / or water neutrality which could impact on the delivery of housing. Nutrient neutrality is a means of ensuring that a development plan does not add to existing nutrient burdens within catchments. Water neutrality is a means of ensuring that plans do not increase the rate of</p>		<p>measures on River Test and tributaries for River Itchen SAC arose from notification by NE in 2024.</p> <ul style="list-style-type: none"> • Nutrient Neutrality (NN) <ul style="list-style-type: none"> ○ Solent Region SAC and SPA for Nitrogen (N). This applies to the whole of the Borough, except that part within the catchment of the River (Hampshire) Avon. ○ River Itchen SAC for Phosphorus (P) (wastewater draining to Chickenhall WwTW only), this applies in addition to Solent (N). ○ River Avon SAC for Phosphorus (P), applies to the part of the Borough, within the River (Hampshire) Avon catchment. • New Forest – Recreational Impacts. Suitable Alternative Natural Greenspace (SANG) for the New Forest SPA, SAC and Ramsar site should be delivered on-site or in close proximity to the site (along with measures to address residual impacts at the designated site) for proposals providing in the order of 100 homes or more in accordance with the New Forest Recreation Mitigation Supplementary Planning Document (SPD). Smaller sites that fall within the recreational impact zone of the New Forest SPA, SAC and Ramsar site will need to provide appropriate mitigation in accordance and the New Forest Recreation Mitigation Supplementary Planning Document. • Solent and Southampton Water SPA – Recreational Disturbance. We are working in partnership with a number of organisations to address the potential for new development to impact on this designation in

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	<p>water abstraction for drinking water supplies above existing levels in an area.</p> <p>Consider any relevant concerns being raised by statutory consultees in your area in relation to the determination of individual planning applications or planning appeals which may impact upon your plan - either now or in the future.</p>		<p>relation to disturbance of the bird species through the recreational use of this area. It has been identified that certain new developments within 5.6km of the Solent SPA designations, including the Solent and Southampton Water SPA, are likely to have a significant effect when considered in combination. The Bird Aware Solent Revised Strategy sets out the approach to providing mitigation in relation to this matter. Unless evidence can be provided to demonstrate that relevant proposals would not lead to a likely significant effect, mitigation would need to be provided. This could either be through a financial contribution, or a bespoke mitigation package, as set out within the strategy https://birdaware.org/solent/</p> <ul style="list-style-type: none"> • Emer Bog SAC – Hydrology. Hydrological impacts including through surface water drainage which may affect the hydrological catchment. • Mottisfont Bats SAC – Functionally linked land. Designated for its population of Barbastelle bats. There is a need to consider potential impacts that arise beyond the boundary of this designation that could have a likely significantly effect on this species, including in relation to loss of habitat and disturbance to and deterioration of habitat that the Barbastelle bats use for foraging, commuting and migration. Local evidence has indicated that a core sustenance zone, the area with greatest activity, is 7.5km around the Mottisfont Bats SAC designation. • Itchen SAC compensatory measures on River Test and tributaries - Natural England (NE) notified the Council that

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			<p>parts of the River Test and some of its tributaries are providing compensatory measures for the River Itchen SAC. In line with national policy, the sites providing compensation measures need to be given the same protection as the SAC. The HRA supporting the draft Local Plan at Revised Regulation 18 draft stage consultation (summer 2025) has been prepared based upon available information at the time.</p> <p>A Habitats Regulation Assessment and Interim Sustainability Appraisal were undertaken for the draft Local Plan Regulation 18 Stage 2 consultation 2024.</p> <p>A Habitats Regulation Assessment and Interim Sustainability Appraisal were undertaken for the draft Local Plan Revised Regulation 18 consultation 2025.</p> <p>Habitats Regulations Assessment (HRA) (June 2025) https://www.testvalley.gov.uk/assets/attach/24464/06.-Habitat-Regulations-Assessment-Revised-Regulation-18.pdf</p> <p>Interim Sustainability Appraisal (SA) (June 2025) https://www.testvalley.gov.uk/assets/attach/24466/07.-Interim-Sustainability-Appraisal-Report-Revised-Regulation-18.pdf https://www.testvalley.gov.uk/assets/attach/24467/08.-Interim-SA-Non-Technical-Summary-2025-Revised-Regulation-18.pdf</p> <p>Changes in Flood Risk Zones 2 and 3, including as a result of assessing the effects of climate change, are reflected in the site</p>

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			<p>assessment process undertaken for potential development allocations, and in updating of the evidence base.</p> <p>There is not currently any requirement for water neutrality applying to Test Valley.</p> <p>There are no Air Quality Management Areas (AQMA) or Clean Air Zones in Test Valley.</p> <p>The evidence base was updated for draft Local Plan Regulation 18 Stage 2 consultation 2024:</p> <p>Strategic Flood Risk Assessment (SFRA) (2023/2024) https://www.testvalley.gov.uk/planning-services/planningpolicy/evidence-base/evidence-base-environment</p> <p>Water Cycle Study (WCS) (February 2024) https://www.testvalley.gov.uk/assets/attach/20021/Water-Cycle-Study.pdf</p> <p>Air Quality Modelling Assessment (January 2024) https://www.testvalley.gov.uk/assets/attach/19890/Test-Valley-Air-Quality-Modelling-AECOM-2024.pdf</p> <p>Conservation Areas for Romsey (2020) and Andover (2021) have been reviewed and boundaries amended. https://www.testvalley.gov.uk/planning-services/heritage/conservationarea</p>

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			The evidence base is currently being updated for the forthcoming draft Local Plan Regulation 19 consultation. This will also include a further HRA and SA
A10.	<p>No new sites have become available since the finalisation of the adopted local plan which require the spatial strategy to be re-evaluated.</p> <p>PROMPT:</p> <p>Consider if there have been any new sites that have become available, particularly those within public ownership which, if they were to come forward for development, could have an impact on the spatial strategy or could result in loss of employment and would have a significant effect on the quality of place if no new use were found for them.</p> <p>Consider whether any sites which have now become available within your area or neighbouring areas could contribute towards meeting any previously identified unmet needs.</p>	Agree	<p>Reason (with reference to plan policies, sections and relevant evidence sources):</p> <p>No new sites which require the adopted Local Plans Spatial Strategy to be re-evaluated, or could result in a loss of employment land and would impact on quality of place if no re-use.</p> <p>However, the draft Local Plan will need to take account of the potential availability of additional sites for consideration for development to meet the increase in housing need</p> <p>The Council has updated its Strategic Housing and Economic Land Availability Assessment (SHELAA) for Revised Regulation 18 draft stage consultation (summer 2025) https://www.testvalley.gov.uk/planning-services/planningpolicy/evidence-base/strategic-housing-economic-land-availability-assessment-shelaa-2021-call-for-sites</p> <p>We are meeting our own housing need. We are engaging with our neighbours and we will address the issue of potential unmet housing need from our neighbouring authorities as with progress with preparing our draft Local Plan.</p>

	Matters to consider	Agree / Disagree	Extent to which the local plan meets this requirement
			<p>The position on unmet need may change as plan preparation continues but it is uncertain whether this will be at a point at which this draft Local Plan can address this, or whether it will need to be addressed through the future Spatial Development Strategy (SDS) which will be prepared by the Hampshire and the Solent Combined County Authority from 2026 and by the Mayor from 2028.</p> <p>The Spatial Position Statement (SPS) (December 2023) by the Partnership for South Hampshire (PfSH) set out the ongoing engagement between the authorities and the current level of housing need and supply in South Hampshire, at that point in time. Whilst it identified a supply shortfall in meeting housing needs across South Hampshire, this reflected the fact that several Local Plans were at the early stages of plan preparation.</p> <p>Partnership for South Hampshire (PfSH) Spatial Position Statement (SPS) 2023 https://www.push.gov.uk/work/planning-and-infrastructure/push-position-statement/</p> <p>Since the SPS was published, the Government’s revised standard method for calculating local housing need (December 2024) has significantly impacted the progress of Local Plans, and the level of housing needs we are all planning for. Given the significant increase in need for homes, the pressure from our neighbours will continue to increase.</p>

	Matters to consider	Agree / Disagree	Extent to which the local plan meets this requirement
			<p>Detail on the potential unmet housing need position is set out in the draft Local Plan Revised Regulation 18 consultation 2025 https://www.testvalley.gov.uk/assets/attach/24500/Local-Plan-2042-Revised-Regulation-18-draft-Local-Plan.pdf (See paragraphs 3.34-3.37)</p> <p>and in the Housing Topic Paper (June 2025) prepared for draft Local Plan Revised Regulation 18 https://www.testvalley.gov.uk/assets/attach/24485/18.-Housing-Topic-Paper-2025-Revised-Regulation-18.pdf (See paragraphs 3.27-3.42)</p> <p>The Council has approved masterplans for Andover town centre (September 2020) https://www.thinkandovertowncentre.co.uk/masterplan</p> <p>And South of Romsey town centre (September 2020) https://www.romseyfuture.org.uk/the-masterplan</p> <p>The approach to regeneration of South of Romsey town centre was approved by the Council (December 2025) https://democracy.testvalley.gov.uk/ielistDocuments.aspx?Cid=136&Mid=4011&Ver=4</p> <p>These have the potential to deliver commercial development and housing through redevelopment in the future.</p>

	Matters to consider	Agree / Disagree	Extent to which the local plan meets this requirement
A11.	<p>Key planned infrastructure projects critical to plan delivery are on track and have not stalled / failed and there are no new major infrastructure programmes with implications for the growth / spatial strategy set out in the plan.</p> <p>PROMPT: You may wish to review your Infrastructure Delivery Plan / Infrastructure Funding Statement, along with any periodic updates, the Capital and Investment programmes of your authority or infrastructure delivery partners and any other tool used to monitor and prioritise the need and delivery of infrastructure to support development.</p> <p>Check if there have been any delays in the delivery of critical infrastructure as a result of other processes such as for the Compulsory Purchase of necessary land.</p> <p>Identify whether any funding announcements or decisions have been made which materially impact upon the delivery of key planned infrastructure, and if so, will this impact upon the delivery of the Local Plan.</p>	Agree	<p>Reason (with reference to plan policies, sections and relevant evidence sources):</p> <p>No infrastructure projects critical to adopted Local Plan delivery are a current impediment through being stalled or having failed. No major new infrastructure programmes with implications for the adopted Local Plan’s growth or spatial strategy.</p> <p>The strategic sites allocated for development in the adopted Local Plan have now mostly been delivered, together with their associated critical infrastructure. An update on progress with delivery of strategic allocations for residential development is provided under Plan Review Factor A8.</p> <p>A number of neighbouring authorities are in the process of preparing draft Local Plans. The Council will engage collaboratively with the preparation process on strategic and cross boundary matters, including infrastructure, as relevant.</p> <p>The Council will work collaboratively with key infrastructure providers, including those bodies responsible for delivery of public services and utilities companies, in preparing the draft Local Plan.</p> <p>Infrastructure Delivery Plan (IDP) was prepared for Revised Regulation 18 consultation (summer 2025) https://www.testvalley.gov.uk/assets/attach/24471/11.-Infrastructure-Delivery-Plan-Revised-Regulation-18.pdf</p>

	Matters to consider	Agree / Disagree	Extent to which the local plan meets this requirement
			<p>Infrastructure Funding Statement (IFS) 2024/25 https://www.testvalley.gov.uk/assets/attach/24894/IFS-24-25.pdf https://www.testvalley.gov.uk/planning-services/planning/cil/cil-expenditure</p> <p>Community Infrastructure Levy (CIL) receipts and expenditure and also published with the Council's annual Authority Monitoring Report (AMR).</p> <p>Authority Monitoring Report (AMR) 2024/25 (January 2026) https://www.testvalley.gov.uk/assets/attach/24973/Test-Valley-Borough-Council-Authority-Monitoring-Report-2024-25.pdf https://www.testvalley.gov.uk/planning-services/planningpolicy/amr</p>

	Matters to consider	Agree / Disagree	Extent to which the local plan meets this requirement
A12.	<p>All policies in the plan are achievable and effective including for the purpose of decision-making.</p> <p>PROMPT: Consider if these are strategic policies or those, such as Development Management policies, which do not necessarily go to the heart of delivering the Plan’s strategy.</p> <p>Identify if there has been a significant increase in appeals that have been allowed and /or appeals related to a specific policy area that suggest a policy or policies should be reviewed.</p> <p>Consider whether there has been feedback from Development Management colleagues, members of the planning committee, or applicants that policies cannot be effectively applied and / or understood.</p>	Agree	<p>Reason (with reference to plan policies, sections and relevant evidence sources):</p> <p>Consider that the adopted Local Plan policies both strategic, and non-strategic (including development management policies) currently remain achievable and effective, including for decision making, subject to the PAS Local Plan Route Mapper Toolkit Part 2: Local Plan Form and Content Checklist assessment against NPPF 2024, and that the lack of a HLS (NPPF 2024, Footnote 8) triggering the Presumption in Favour of Sustainable Development (PfSD) means that planning permissions are being granted in light of NPPF paragraph 11d applying to decision taking</p> <p>No evidence or an increase in appeals or appeal decisions which would indicate that adopted Local Plan policies should be reviewed or are out of date. Recent appeal decisions have confirmed that adopted Local Plan is consistent with the current NPPF 2024.</p> <p>No feedback that adopted Local Plan policies cannot be effectively applied or understood, but their application and interpretation is kept under review, to see whether any potential ambiguity or specific wording could be amended which would improve their effectiveness.</p> <p>Policies are being review as part of the preparation of the draft Local Plan and a full suite of updated draft development management policies was included within the Regulation 18 Stage 2 consultation 2024.</p>

	Matters to consider	Agree / Disagree	Extent to which the local plan meets this requirement

	Matters to consider	Agree / Disagree	Extent to which the local plan meets this requirement
A13.	<p>There are no recent or forthcoming changes to another authority's development plan or planning context which would have a material impact on your plan / planning context for the area covered by your local plan.</p> <p>PROMPT: In making this assessment you may wish to:</p> <ul style="list-style-type: none"> ● Review emerging and adopted neighbouring authority development plans and their planning context. ● Review any emerging and adopted higher level strategic plans including, where relevant, mayoral/ combined authority Spatial Development Strategies e.g. The London Plan. ● Review any relevant neighbourhood plans. ● Consider whether any of the matters highlighted in statements A1- A12 for their plan may impact on your plan - discuss this with the relevant authorities. ● Consider any key topic areas or requests that have arisen through Duty to Cooperate or strategic planning discussions with your neighbours or stakeholders - particularly relating to meeting future development and /or infrastructure needs. 	Agree	<p>Reason (with reference to plan policies, sections and relevant evidence sources):</p> <p>A number of neighbouring authorities are in the process of preparing draft Local Plans. The Council will engage collaboratively with the preparation process on strategic and cross boundary matters.</p> <p>No current requests from immediate neighbouring authorities in relation to meeting future development or infrastructure needs however, this will be kept under review in preparing the draft Local Plan. A request was received from Havant Borough Council at Regulation 18 Stage 1 2024, to assist in meeting their unmet housing need. However, Havant is located some distance away from Test Valley and in a different Housing Market Area (HMA).</p> <p>The draft Local Plan will take account as relevant the strategy of the Partnership for South Hampshire (PfSH) in the Planning Spatial Position Statement 2023 and joint evidence base.</p> <p>Partnership for South Hampshire (PfSH) Spatial Position Statement (SPS) 2023 https://www.push.gov.uk/work/planning-and-infrastructure/push-position-statement/</p> <p>In addition to our participation in PfSH, bilateral engagement with our neighbouring authorities: Basingstoke and Deane BC, Eastleigh BC, New Forest DC, New Forest NPA, Southampton CC, West Berkshire C, Wiltshire C, and Winchester CC, with whom</p>

	Matters to consider	Agree / Disagree	Extent to which the local plan meets this requirement
			<p>most cross boundary cooperation issues have arisen has been undertaken.</p> <p>Test Valley has a number of made Neighbourhood Plan (NDP) and also several NDP in preparation. https://www.testvalley.gov.uk/planning-services/planningpolicy/neighbourhood-planning</p> <p>A future Spatial Development Strategy (SDS) will be prepared by the Hampshire and the Solent Combined County Authority from 2026 and by the Mayor from 2028. This will impact on future Local Plans under the new unitary authorities.</p>

	Matters to consider	Agree / Disagree	Extent to which the local plan meets this requirement
A14.	<p>There are no local political changes or a revised / new corporate strategy which would require a change to the approach set out in the current plan.</p> <p>PROMPT: In making this assessment you may wish to:</p> <ul style="list-style-type: none"> ● Review any manifesto commitments and review the corporate and business plan. ● Engage with your senior management team and undertake appropriate engagement with senior politicians in your authority. ● Consider other plans or strategies being produced across the Council or by partners which may impact on the appropriateness of your current plan and the strategy that underpins it, for instance, Growth Deals, economic growth plans, local industrial strategies produced by the Local Economic Partnership, housing/ regeneration strategies and so on. 	Agree	<p>Reason (with reference to plan policies, sections and relevant evidence sources):</p> <p>No local political change or new corporate strategy which require a significant change of approach, however the following more recent policy documents are relevant consideration and will be taken into account in preparing the draft Local Plan.</p> <p>The draft Local Plan will reflect and deliver the spatial aspects of the Council’s Corporate Plan 2023-2027 ‘A Place for Everyone – Supporting our communities to thrive’ https://www.testvalley.gov.uk/aboutyourcouncil/corporate-plan-2023-2027</p> <p>The Council has approved masterplans for Andover town centre (September 2020) https://www.thinkandovertowncentre.co.uk/masterplan</p> <p>And South of Romsey town centre (September 2020) https://www.romseyfuture.org.uk/the-masterplan</p> <p>The approach to regeneration of South of Romsey town centre was approved by the Council (December 2025) https://democracy.testvalley.gov.uk/ieListDocuments.aspx?CId=136&MIId=4011&Ver=4</p> <p>These have the potential to deliver commercial development and housing through redevelopment in the future.</p>

	Matters to consider	Agree / Disagree	Extent to which the local plan meets this requirement
			<p>The Council declared a climate emergency (September 2019) and approved a Climate Change Action Plan (June 2020) and approved an updated Climate Change Action Plan (November 2024).</p> <p>https://www.testvalley.gov.uk/aboutyourcouncil/corporatedirection/environmentandsustainability/climate-emergency-action-plan</p>

	ASSESSING WHETHER OR NOT TO UPDATE YOUR LOCAL PLAN	YES/NO (please indicate below)	
A15.	<i>You AGREE with <u>all</u> of the statements above</i>	NO	<p><u>If no</u> go to question A16.</p> <p><u>If yes</u>, you have come to the end of the assessment. However, you must be confident that you are able to demonstrate and fully justify that your existing plan policies / planning position clearly meets the requirements in the statements above and that you have evidence to support your position.</p> <p>Based on the answers you have given above please provide clear explanation and justification in section A17 below of why you have concluded that an update is not necessary including references to evidence or data sources that you have referenced above. Remember you are required to publish the decision not to update your local plan policies. In reaching the conclusion that an update is not necessary the explanation and justification for your decision must be clear, intelligible and able to withstand scrutiny.</p>
A16.	<i>You DISAGREE with one or more of the statements above and the issue can be addressed by an update of your local plan</i>	YES	<p>If yes, based on the above provide a summary of the key reasons <u>why</u> an update to the local plan is necessary in section A17 below and complete Section B below.</p>

A17.	<p>Decision: Update local plan / No need to update local plan (delete as necessary)</p> <p>Reasons for decision on whether or not to update local plan (clear evidence and justification will be required where a decision not to update has been reached):</p> <p>This PAS Local Plan Route Mapper Toolkit Part 1: Local Plan Review Assessment has identified that updates are needed to the adopted Local Plan to reflect the following Plan Review Factors:</p> <ul style="list-style-type: none"> • A2 – a significant change in local housing need • A3 – the lack of the Five Year Housing Land Supply (HLS) (consequent to A2) • A6 – change in economic conditions resulting from a potential change in jobs growth (consequent to A2) • A9 – changes to the local environmental context regarding requirements for international nature conservation designations mitigation/Habitats Regulation Assessment (HRA) matters <p>A full update is needed to provide a plan-led strategy for the delivery of development to meet local needs and a framework for decision-making, for a longer-term plan period, beyond the adopted Plan period to 2029, and to take account of the updated planning context. This needs to reflect the changes to housing requirements and its consequences for other development needs, the updated evidence base, and wider planning consideration including revisions to national planning policy in NPPF 2024.</p> <p>Other actions that may be required in addition to or in place of an update of the local plan</p> <p>None. Relevant matters identified will be considered in preparing the draft Local Plan.</p>		
		<p>B. LOCAL PLAN UPDATE FACTORS</p>	<p>YES/NO (please indicate below)</p>
B1	<p>Your local plan update is likely to lead to a material change in the housing requirement which in turn has implications for other plan requirements / the overall evidence base.</p>	<p>YES</p>	<p>The Government’s revised standard method for calculating local housing need in December 2024, has led to a significant increase in housing number to now be planned for. This also has</p>

			impactions for the wider evidence base and other development needs, including employment needs and infrastructure.
B2	The growth strategy and / or spatial distribution of growth set out in the current plan is not fit for purpose and your local plan update is likely to involve a change to this.	YES	The (spatial) growth strategy and distribution of development growth require review, to provide a plan-led strategy for the delivery of development to meet updated scale of local needs and a framework for decision-making, for a longer-term plan period.
B3	Your local plan update is likely to affect more than a single strategic site or one or more strategic policies that will have consequential impacts on other policies of the plan.	YES	As a result of the identified updates that are needed to the adopted Local Plan, these are likely to affect more than a single strategic site and one or more strategic policies of the plan. These concern both the delivery of development to meet local needs and a framework for decision-making, for a longer-term plan period, and to take account of the updated planning context.
	<i>You have answered yes to one or more questions above.</i>	YES	You are likely to need to undertake a full update of your spatial strategy and strategic policies (and potentially non-strategic policies). Use your responses above to complete Section B4.
	<i>You have said no to <u>all</u> questions (B1 to B3) above</i>	N/A	If you are confident that the update can be undertaken without impacting on your spatial strategy and other elements of the Plan, you are likely to only need to undertake a partial update of some local plan policies. Complete Section B4 to indicate the specific parts / policies of the plan that are likely to require updating based on the answers you have given above.
B4	Decision: Full Update of Local Plan / Partial Update of Local Plan (delete as necessary)		

Reasons for scope of update:

The adopted Local Plan was adopted in January 2016 with a plan period of 2011-2029 to meet the development needs identified and provide policies for decision-making, based upon the position at that time.

A full update of the Local Plan is being undertaken and a draft Local Plan is currently in preparation in line with the scope and timetable as set out in Council's Local Development Scheme (LDS) (February 2025). The most recent stage was a Revised Regulation 18 consultation (2025) on how the Council is seeking to meet the significant increase in our housing numbers to now be planned for, following the Government revised standard method for calculating local housing need in December 2024.

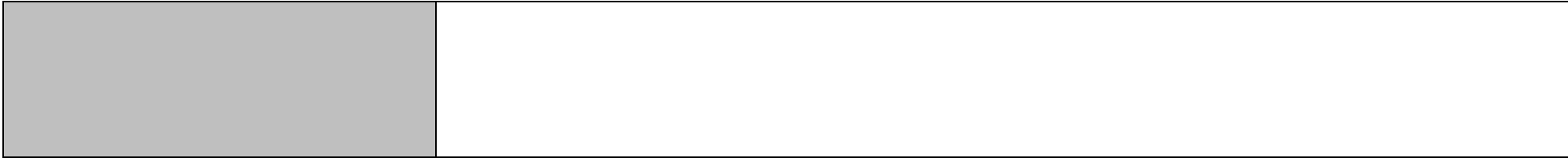
This will provide a plan-led strategy for the delivery of development to meet local needs and a framework for decision-making, for a longer-term plan period, beyond the adopted Plan period to 2029, and to take account of the updated planning context.

Local Development Scheme (LDS) (February 2025)

<https://testvalley.gov.uk/assets/attach/22273/Test-Valley-Local-Development-Scheme-Feb-2025-FINAL.pdf>

<https://testvalley.gov.uk/planning-services/planningpolicy/lds>

Date of assessment:	January 2026
Assessed by:	David Bibby, Principal Planning Officer (Strategy)
Checked by:	Clare Roberts, Head of Strategic Planning Graham Smith, Director of Strategic Planning and Growth
Comments:	N/A



January 2026